

Public Assessment Report

Scientific discussion

**Chloorhexidinedigluconaat 0.5% m/v in Alcohol
70% v/v Added Pharma, cutaneous solution**

(chlorhexidine digluconate/ethanol)

NL License RVG: 120279

Date: 21 March 2019

This module reflects the scientific discussion for the approval of Chloorhexidinedigluconaat Added Pharma. The marketing authorisation was granted on 29 January 2018. For information on changes after this date please refer to the 'steps taken after finalisation' at the end of this PAR.

List of abbreviations

CEP	Certificate of Suitability to the monographs of the European Pharmacopoeia
EDQM	European Directorate for the Quality of Medicines
ERA	Environmental Risk Assessment
FNA	Formularium der Nederlandse Apothekers (<i>Dutch Pharmacists Formulary</i>)
ICH	International Conference of Harmonisation
MAH	Marketing Authorisation Holder
Ph.Eur.	European Pharmacopoeia
PL	Package Leaflet
PRAC	Pharmacovigilance Risk Assessment Committee
RH	Relative Humidity
RIVM	Rijksinstituut voor Volksgezondheid en Milieu (<i>National Institute for Public Health and the Environment</i>)
RMP	Risk Management Plan
SmPC	Summary of Product Characteristics
TSE	Transmissible Spongiform Encephalopathy
WIP	Working party on infection prevention

I. INTRODUCTION

Based on the review of the quality, safety and efficacy data, the Medicines Evaluation Board (MEB) of the Netherlands has granted a marketing authorisation for Chloorhexidinedigluconaat 0.5% m/v in Alcohol 70% v/v Added Pharma, cutaneous solution, from Added Pharma B.V.

The product is indicated for:

- hygienic and preoperative hand disinfection
- disinfection of the intact skin prior to invasive medical procedures.

A comprehensive description of the indications and posology is given in the SmPC.

The product contains two well known active substances: ethanol and chlorhexidine digluconate solution. As a disinfectant, ethanol works by denaturing proteins and dissolving lipids. It is ineffective against spores. Ethanol is typically used in concentrations of 70 percent, because higher concentrations evaporate too quickly and lower concentrations are not as effective.

It is practically not viricidal although it inhibits some viruses and is active against some fungi. Most of the currently used chlorhexidine formulations are based on the gluconate salt. The benefits of combining the two active substances include the immediate reduction of bacterial density by alcohols and the prolonged antibacterial effect of chlorhexidine.

This application concerns a bibliographical application based on well-established medicinal use of chlorhexidine gluconate 0.5% and ethanol 70% v/v cutaneous solution. This type of application does not require submission of the results of pre-clinical tests or clinical trials if it can be demonstrated that the active substance of the medicinal product has been in well-established medicinal use within the Community for at least 10 years, with recognised efficacy and an acceptable level of safety.

The marketing authorisation has been granted pursuant to Article 10a of Directive 2001/83/EC.

The present product formulation has been included in the Dutch Pharmacists Formulary (*Formularium der Nederlandse Apothekers* (FNA)) for decades. Marketing authorisations have been granted in the Netherlands for a number of medicinal products with a similar composition. These include ChloraPrep 2% w/v/70% v/v cutaneous solution (chlorhexidine gluconate 20 mg/ml and isopropyl alcohol 0.70 ml/ml; NL License RVG 110531) and Hibisol, cutaneous solution (chlorhexidine gluconate 5 mg/ml and isopropyl alcohol 600 mg/ml; NL License RVG 09312).

II. QUALITY ASPECTS

II.1 Introduction

Chloorhexidinedigluconaat Added Pharma contains 5 mg/ml chlorhexidine digluconate and 0.70 ml/ml ethanol. It is a clear, colourless solution.

The product is contained in PET bottles with a HDPE- screw cap and LDPE plug.

The formulation contains water as an excipient.

II.2 Drug Substances

The active substances chlorhexidine digluconate solution (20% w/v) and ethanol (96 per cent) both are well established active substances described in the European Pharmacopoeia (Ph.Eur.). Chlorhexidine digluconate is an almost colourless or pale-yellowish liquid and miscible with water and to some extent with acetone and ethanol. Ethanol (96 per cent) is a colourless, clear, hygroscopic, volatile, flammable liquid and miscible with water and methylene chloride.

For both active substances the CEP procedure is followed. Under the official Certification Procedures of the EDQM of the Council of Europe, manufacturers or suppliers of substances for pharmaceutical use can apply for a certificate of suitability concerning the control of the chemical purity and microbiological quality of their substance according to the corresponding specific monograph, or the evaluation of reduction of Transmissible Spongiform Encephalopathy (TSE) risk, according to the general monograph, or both. This procedure is meant to ensure that the quality of substances is guaranteed and that these substances comply with the European Pharmacopoeia.

Manufacturing process

CEPs have been submitted; therefore no details on the manufacturing process have been included.

Quality control of drug substances

For Both drug substances the specifications are in line with the Ph. Eur. and the additional specifications of the CEP. Batch analytical data demonstrating compliance with the drug substance specification have been provided for five (chlorhexidine digluconate) and four (ethanol) production-scale batches.

Stability of drug substances

Chlorhexidine digluconate is stable for 24 months and ethanol for 12 months when stored in accordance with the storage conditions. Assessment thereof was part of granting the CEP and has been granted by the EDQM.

II.3 Medicinal Product

Pharmaceutical development

The pharmaceutical development is based on well-established use (e.g. described in the FNA). Since it concerns a mixture of three solutions only limited development data is available. The proposed formulation is comparable to currently registered products (e.g.: NL License RVG 110531 and RVG 09312) and is not expected to have different properties than the already approved products. The applicability and suitability of the provided literature data intended to prove acceptable efficacy and safety of the product at issue will be discussed in the clinical section III.2.

Manufacturing process

The drug substance ethanol (96 per cent) is mixed with water to obtain a solution with a concentration slightly above 70% v/v. Thereafter, drug substance chlorhexidine digluconate solution is mixed into the solution. The solution is bottled to the final volume under filtration. The manufacturing process has been adequately validated according to relevant European guidelines. Process validation data on the product has been presented for one production-scale batch. Additional validation studies will be performed post registration.

Control of excipient

The excipient purified water complies with the Ph.Eur. The specification is acceptable.

Quality control of drug product

The product specification includes tests for appearance, identity, assay, pH, weight loss and p-chloroaniline. The analytical methods have been adequately described, and validated. Batch analytical data from the proposed production site have been provided on two production-scale batches, demonstrating compliance with the release specification.

Stability of drug product

Stability data on the product has been provided for 2 production-scale batches stored at 25°C/40% RH (12 months), 30°C/35% RH (24 months) and 40°C/<25% RH (6 months). The conditions used in the stability studies are according to the ICH stability guideline for products packed in semi-permeable containers. The batches were stored in their commercial package: PET bottles with HDPE caps. All parameters remained within the limits throughout the storage period. On the basis of the provided stability data the claimed shelf-life of 24 months when stored below 25°C can be granted. An in-use shelf-life of 3 months can be assigned for this multi-dose re-closable product.

Specific measures for the prevention of the transmission of animal spongiform encephalopathies
There are no substances of ruminant animal origin present in the product nor have any been used in the manufacturing of this product, so a theoretical risk of transmitting TSE can be excluded.

II.4 Discussion on chemical, pharmaceutical and biological aspects

Based on the submitted dossier, the MEB considers that Chloorhexidinedigluconaat Added Pharma has a proven chemical-pharmaceutical quality. Sufficient controls have been laid down for the active substances and finished product. No post-approval commitments were made.

III. NON-CLINICAL ASPECTS

III.1 Pharmacology

Chlorhexidine is a cationic biguanide. Its antimicrobial action is due to a disruption of the cell membrane and the precipitation of cell contents. It has a bactericidal or bacteriostatic action against a wide range of gram-positive and gram-negative bacteria. It is relatively ineffective against mycobacteria. It is practically not viricidal although it inhibits some viruses and is active against some fungi. According to the Principles and Practice of Disinfection Preservation & Sterilization by Russell, Hugo & Ayliffe (2004¹), concentrations of chlorhexidine 8 – 60 µg/ml induce a 99.99% kill of *Staphylococcus aureus*, *Streptococcus pyogenes*, *Escherichia coli*, *Pseudomonas aeruginosa* and *Salmonella typhimurium*.

Bloomfield et al (1991)² described the development of standard suspension test methods for disinfectants and antiseptics for adoption in Europe. The majority of products (including alcohol 70% and 0.45% chlorhexidine in 63% alcohol i.e. Hibisol) diluted in water of standard hardness showed satisfactory activity producing a 4.5-5 log reduction in viable count within 5 minutes against *Staphylococcus aureus*, *Pseudomonas aeruginosa*, *Enterococcus faecium*, *Proteus mirabilis* and *Candida albicans* in the absence and presence of 1% albumin. All the products, when diluted with distilled water, produced greater than 5 log reduction in 60 min.

The dossier contains also a study report in which determination of bactericidal and yeasticidal activity. The results showed that this product can be qualified as bactericidal.

Ethyl alcohol at a concentration of 60-70% is an effective antiseptic; 70% ethanol provides an immediate kill of transient and resident microorganisms on the stratum corneum and 0.5% chlorhexidine gluconate binds to the superficial cell layers of the epidermis and provides a residual, or persistent, antimicrobial property that prevents regrowth of microorganisms. Ethyl alcohol (70%) is rapidly bactericidal and fast acting broad spectrum antiseptic, but is not considered persistent. It is tuberculocidal, fungicidal and virucidal, but not sporicidal. Its mechanism of action appears to be denaturation of proteins.

III.2 Pharmacokinetics

Chlorhexidine is poorly absorbed after topical or oral application because it is strongly bound to the skin and mucosa. This has been confirmed in animal and human studies after oral administration of ¹⁴C-labelled chlorhexidine. Oral bioavailability in animal studies was estimated to be less than 1%. In humans no ¹⁴C-labelled chlorhexidine was detected in blood after oral and topical application. Likewise no chlorhexidine was detected in blood of human infants washed in a 4% chlorhexidine solution.

0.5% chlorhexidine in 70% ethanol is one of the disinfectants recommended for skin disinfection by the National Institute for Public Health and the Environment (RIVM, Cleaning, disinfection and

¹ Russell, Hugo & Ayliffe's / edited by Adam P. Fraise, Peter A. Lambert, Jean-Yves Maillard. Principles and practice of disinfection, preservation and sterilization — 4th ed., 2004: chapter 2).

² Bloomfield S F, Arthur M, Looney E, Begun K & Patel H . 1991. Comparative testing of disinfectant and antiseptic products using proposed European suspension test method. Letters in Applied Microbiology 13, 233-231

sterilisation in public healthcare – standard methods, available at www.rivm.nl). Chloorhexidinedigluconaat Added Pharma 5 mg/ml/70% v/v can therefore be considered suitable for disinfection purposes.

III.3 Toxicology

Chlorhexidine has a low acute toxicity in mice and rats exposed to oral doses of chlorhexidine. After parenteral administration the toxicity is higher (approx. 4 folds). Studies of chronic administration (via drinking water) to rats for up to 2 years revealed no substance-related effects on ophthalmoscopy, clinical chemistry or urine analysis values. There were no significant gross pathological findings. Histopathology revealed histiocytosis of the mesenteric lymph nodes. The effects were dose related and reversible. At 40 mg/Kg body weight there was increased mortality, dehydration, aggression, incontinence and staining of the fur. In 6 and 12 month studies in dogs more toxicities were observed especially in the liver. The No Observed Effect Level (NOEL) was 0.5 mg/Kg body weight per day. Rat and rabbit experiments did not reveal signs of teratogenicity. There is no unequivocal evidence of mutagenicity of chlorhexidine. There is no evidence of carcinogenicity of chlorhexidine in mice.

III.4 Ecotoxicity/environmental risk assessment (ERA)

The MAH provided a justification for the absence of an Environmental Risk Assessment. The application relates to well-established use of the active substances. Therefore, no potential risks to the environment, other than those already known, are expected. Hence, an ERA is not required.

III.5 Discussion on the non-clinical aspects

For this well-established use application, a non-clinical overview on the pharmacology, pharmacokinetics and toxicology has been provided, which is based on up-to-date and adequate scientific literature.

Information regarding pharmacokinetics and toxicology in the non-clinical overview was limited. However, chlorhexidine is a well-known active compound and systemic bioavailability after topical administration is expected to be minimal. The MEB agreed that additional non-clinical data are not necessary.

IV. CLINICAL ASPECTS

IV.1 Introduction

This application concerns a well-established use application, based on article Article 10(a). No clinical studies have been submitted to support this application. This is acceptable as the active substances of the medicinal product have been in well-established medicinal use within the Community for at least 10 years, with recognised efficacy and an acceptable level of safety. A clinical overview has been provided, which is based on scientific literature.

IV.2 Clinical efficacy

Overall, the reported results in the described published studies support the conclusion that 0.5% chlorhexidine in 70% ethanol is effective in the reduction of resident skin flora to at least similar extent as the tested contemporary disinfectants. The product is suitable for disinfection of the intact skin prior to invasive medical procedures.

In addition to old published data it is relevant to note that in Europe, the most commonly used methods to test hand antiseptics are those of the European Committee for Standardization (CEN). The most common methods for testing hygienic hand antiseptic agents are *EN 1499* and *EN 1500* and to test surgical hand preparation the methods described in *CEN prEN 12791* are relevant.

The dossier contains a study report in which results of tests according to *CEN prEN 12791* (2005) for an almost identical product for *surgical hand disinfection* is described. The results showed that this product is suitable for surgical hand disinfection in the following application: Rub as many volumes of

6 ml into the hands as is necessary to keep them wet for 1.5 min. These results are in line with the results of published on the effect of 0.5% chlorhexidine in 70% ethanol on resident flora of the skin; although the used methodology in the old published studies was not entirely similar to the more recent CEN methodology. This product is almost identical to the product of this application. The only addition is cetiol, i.e. glyceride 1% w/w. Cetiol is a naturally based light emollient for skin care applications, otherwise it is an inactive substance. It is related to cyclomethicon 5 in the registered product Hibisol.

IV.3 Clinical safety

Chlorhexidine has been used widely for decades in hospital and other clinical settings for hand and wound cleansing, and skin and mucosal antisepsis before surgery or other procedures that penetrate these barriers. Formulations of chlorhexidine such as aqueous and alcohol-based solutions, gels and powders all have been used topically on adult, infant and neonatal skin.

Reported side effects have been few. Generalised allergic reactions to chlorhexidine have been reported but are extremely rare. Contact dermatitis, urticaria, and anaphylaxis have occurred after repeated skin exposures to chlorhexidine. Irritative skin reactions can occasionally occur.

The side effects are categorised as follows under "Incidence not known":

- Blistering, burning, itching, peeling, rash, redness, swelling, or other signs of irritation on the skin
- Photosensitivity
- Allergic reaction (including anaphylaxis), contact dermatitis

Neonates:

Poor skin integrity of extremely low birth weight neonates may render them susceptible to skin toxicities from chlorhexidine such as burns. These were generally reported in infants with birth weights of less than 1500 grams. This may necessitate its use with caution in this population.

The Pharmacovigilance Risk Assessment Committee (PRAC) recommended to include special information in the SmPCs concerning the observed chemical burns in neonates after the use of chlorhexidine solutions, both alcohol-based and aqueous, for skin antisepsis prior to invasive procedures in neonates³. Accordingly, the recommendations of the PRAC are included in sections 4.4 and 4.8 of the SmPC.

IV.4 Risk Management Plan

The MAH has submitted a risk management plan, in accordance with the requirements of Directive 2001/83/EC as amended, describing the pharmacovigilance activities and interventions designed to identify, characterise, prevent or minimise risks relating to Chloorhexidinedigluconaat Added Pharma.

- Summary table of safety concerns as approved in RMP

Important identified risks	Chemical burns in neonates
Important potential risks	None
Missing information	None

The MEB agreed that routine pharmacovigilance activities and routine risk minimisation measures are sufficient for the risks and areas of missing information.

IV.5 Discussion on the clinical aspects

Benefits

The use of disinfectant combination solutions containing chlorhexidine gluconate 0.5% and ethanol 70% v/v is described extensively in the literature. This combination has been included in the FNA for decades. It is also listed as a skin disinfectant in the guideline 'Cleaning, disinfection and sterilisation in public healthcare – standard methods, 2003' of the National Institute for Public Health and the Environment (RIVM) and in the guideline 'Disinfection of skin and mucous membranes – revision March 2013' of the Working party on infection prevention (WIP).

³http://www.ema.europa.eu/docs/en_GB/document_library/PRAC_recommendation_on_signal/2014/09/WC500174026.pdf

The combination of chlorhexidine gluconate 0.5% and ethanol 70% v/v is recommended for the disinfection of skin or mucous membranes in:

- punctures in patients with severely impaired immune system such as agranulocytosis
- punctures of sterile body cavities or organs
- blood culture collection
- insertion of drains or catheters
- surgical procedures.

However, the WIP considers disinfection of skin and mucosa prior to administration of fluids via intradermal, intramuscular or subcutaneous injection, or venepuncture in patients with a healthy immune system not necessary (based on the article of Lieffers and Mokkink, 2002⁴).

Risks

Local adverse events of the skin may occur and in rare cases generalised allergic reactions have been described. Particularly in neonates caution is required when applying chlorhexidine containing products. A warning is included in the SmPC.

Benefit/risk balance

The medicinal use of this disinfectant combination solution can be considered well-established. No specific composition has been laid down for this preparation in the FNA. The efficacy of Chloorhexidinedigluconaat Added Pharma as a disinfectant has been adequately described and is sufficiently justified based on scientific literature. The MEB considers the benefit/risk balance positive.

V. USER CONSULTATION

The package leaflet (PL) has not been evaluated via a user consultation study. The MAH has submitted a bridging report, referring to the successfully user tested PL for Chloraprep 2% w/v /70% v/v cutaneous solution. Both visual presentation and textual aspects of the two leaflets are very similar. The bridging report submitted by the MAH has been found acceptable.

VI. OVERALL CONCLUSION, BENEFIT/RISK ASSESSMENT AND RECOMMENDATION

Chloorhexidinedigluconaat 0.5% m/v in Alcohol 70% v/v Added Pharma, cutaneous solution has a proven chemical-pharmaceutical quality. The use of the active substances is considered well-established for the approved indications: hygienic and preoperative hand disinfection, and disinfection of the intact skin prior to invasive medical procedures.

The medicine has a favourable efficacy and safety profile. Adequate non-clinical and clinical literature data have been provided.

The Board followed the advice of the assessors.

The MEB considered that well-established use has been demonstrated for this medicinal product and has therefore granted a marketing authorisation. Chloorhexidinedigluconaat Added Pharma was authorised in the Netherlands on 29 January 2018.

⁴ M.A.M. Lieffers & H.G.A. Mokkink, *Desinfecteren van de huid vóór injecties niet van invloed op het ontstaan van infecties; een literatuurstudie*, Ned Tijdschr Geneesk. 2002;146:765-7

STEPS TAKEN AFTER THE FINALISATION OF THE INITIAL PROCEDURE - SUMMARY

Scope	Type of modification	Product Information affected	Date of end of the procedure	Approval/ non approval	Summary/ Justification for refuse
Change to importer, batch release arrangements and quality control testing of the finished product; Replacement or addition of a site where batch control/testing takes place	Type IA: B.II.b.2a	-	17-07-2018	Approved	-